

Message Text

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ACTION SCA-01

INFO OCT-01 EUR-25 ISO-00 SCSE-00 PPTE-00 VOE-00 PER-05

RSC-01 DRC-01 /034 W

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P 241259Z JUN 74

FM AMEMBASSY WARSAW

TO SECSTATE WASHDC PRIORITY 9652

UNCLAS SECTION 1 OF 2 WARSAW 3559

EO 11652: N/A

TAGS: CGEN, PL

SUBJECT: CONSULAR PACKAGE FY 1976

REF: STATE A-4500, 6/4/74

SCHEDULES I THROUGH VI OF WARSAW'S FY-76 CONSULAR PACKAGE
FOLLOWS:

SCHEDULE I - IMMIGRANT VISAS.

	FY-74	FY-75	FY-76
ISSUED	1756	1750	1750
REFUSED	1586	10	10
REPLACED	--	--	--
TOTALS	3342	1760	1760

MAN-HOURS UTILIZED.

AMERICAN	2408	2800	2800
LOCAL	7924	9035	9035
TOTALS	10,332	11,835	11,835
FEES COLLECTED	45,980	45,000	45,000

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SCHEDULE II - NONIMMIGRANT VISAS.

ISSUED	16,172	20,000	22,000
REFUSED	3,865	3,500	4,000
REVAL/TRANS	--	--	--

SUB-TOTAL	20,037	23,500	26,000
BCCS	--	--	--
CREW LISTS			
PROCESSED	168	170	170
INDIVIDUAL NAMES			
INCLUDED	8,358	8,500	8,500

MAN-HOURS UTILIZED.

AMERICANS	3,877	3,750	3,750
LOCALS	11,170	19,275	19,275

TOTALS	15,047	23,025	23,025
FEES COLLECTED	170,400	200,000	200,000

SCHEDULE III - SPECIAL CONSULAR SERVICES.

DEATH OF US			
CITIZENS	40	45	50
ESTATES &			
PROPERTY	900	900	900
NOTARIALS	2,922	3,000	3,000
W/W	150	175	200
ARRESTS	1	1	1
SEAMEN &			
SHIPPING	--	--	--
SERVICES FOR			
OTHERS	6,000	6,000	6,000
TOTALS	10,013	10,200	10,500
TREASURY CHECKS	47,580	48,000	48,500
FEES COLLECTED	6,939	7,500	8,000

MAN-HOURS UTILIZED

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AMERICANS	1,476	1,926	1,926
LOCALS	4,528	6,468	6,468
TOTALS	6,004	8,394	8,394

SCHEDULE IV - CITIZENSHIP AND PASSPORT SERVICES.

APPLICATIONS			
EXECUTED	308	320	340

APPLICATIONS

EXAMINED	--	--	--
ISSUED (FEE)	308	320	340
ISSUED (NO FEE)	--	--	--
AMENDED	46	50	55
VERIFIED	--	--	--
REGISTRATION	81	90	100
BIRTH AFFIDAVIT	9	12	15
WITNESS TO			
MARRIAGE	--	--	--
WAIVER OF PASS-			
PORTS	--	--	--
TOTALS	752	792	850
REGISTRATIONS	4,000	4,000	4,000
US OFFICIALS	66	66	66
US NON-OFFICIALS	6,500	6,500	6,500
FEES COLLECTED	3,616	4,000	4,200
AMERICAN MAN-			
HOURS UTILIZED	492	942	942
LOCAL MAN-			
HOURS SUB-TOTAL	2,186	2,656	2,656

TOTAL PRODUCT-

IVE MAN-HOURS	2,678	3,598	3,598
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SCHEUDLE V - REMARKS AND JUSTIFICATION.

1. AS IN FY-73, VISA OPERATIONS IN FY-74 CONTINUED TO REQUIRE OVER 70 PERCENT OF THE TOTAL MANPOWER RESOURCES OF THE CONSULAR SECTION. IT IS UNLIKELY THAT THIS SITUATION WILL CHANGE IN FY-75 OR FY-76.

2. IV ISSUANCE IN FY-74 DECLINED BY 9 PERCENT IN COMPARISON UNCLASSIFIED

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WITH FY-73. THE ISSUANCE FIGURE, HOWEVER, DOES NOT ADEQUATELY REFLECT THE ACTUAL WORKLOAD IN FY-74. THIS IS DUE TO THE FOLLOWING TWO ACTIVITIES WHICH ARE LABOR-INTENSIVE AND HAVE NOT RESULTED YET IN A LARGE INCREASE IN IV ISSUANCES: (A) IN JANUARY 1974, A SPECIAL TWO-VISA PROCEDURE WAS WORKED OUT BETWEEN THE DEPARTMENT AND THE INS FOR HANDLING SELECTED CASES (OF A TOTAL OF ABOUT 40 CASES OF RECORD DURING THE SIX MONTHS THE PROCEDURE HAS BEEN IN OPERATION, ONLY 20 HAVE BEEN COMPLETED AND ARE REFLECTED IN THE FY-74 ISSUANCE FIGURE); AND (B) THE INITIATION OF A CONTINUING PROGRAM FOR MAKING REPRESENTATIONS TO THE GOP CONCERNING DIVIDED-FAMILY CASES. WITH REGARD TO THE LATTER, THE EMBASSY HAS A BACKLOG OF ABOUT 20,000 INACTIVE REGISTERED IMMIGRANT CASES, ALMOST ALL OF WHICH COULD RESULT IN IVS BEING ISSUED IF THEY COULD

GET POLISH EXIT DOCUMENTATION. DURING FY-75, REPRESENTATIONS CONCERNING THE FIFTH-PREFERENCE CATEGORY CASES (ABOUT 14,000) MUST BE ORGANIZED AND THE REPRESENTATIONS MADE. IN ADDITION TO THE DETAILED FOLLOWUP ACTIONS FOR THE FIFTH-PREFERENCE CATEGORY, FOLLOWUP ACTION MUST ALSO BE TAKEN FOR THE CASES ABOUT WHICH REPRESENTATIONS HAVE ALREADY BEEN MADE (327 CASES INVOLVING 480 INDIVIDUALS). ORGANIZING THIS OPERATION REQUIRED AN INCREASED ALLOCATION OF AMERICAN OFFICERS' TIME WITH THE RESULT THAT THE NUMBER OF MANHOURS SHOWN FOR FY-74 EXCEEDED THE ESTIMATE OF A YEAR AGO. THE ESTIMATE FOR FY75 HAS TAKEN THESE SPECIAL ACTIVITIES INTO CONSIDERATION. SECTION 221(G) REFUSALS ARE SHOWN FOR FY-74, ALTHOUGH THEY ARE TECHNICAL ONLY AND MOST ARISE OUT OF THE POLISH PRACTICE OF REQUIRING A VISA PROMISE BEFORE A PASSPORT WILL BE ISSUED. THE FY-74 TOTAL OF 3,343 IS THEREFORE MISLEADING AND HAS NOT BEEN CARRIED OVER INTO THE PROJECTIONS, WHICH REFLECT ONLY ESTIMATED STATUTORY REFUSALS UNDER SECTION 212(A). IF THE RATE OF REGULAR FY-74 IV ISSUANCES CONTINUES IN FY-75, THE INCREASE IN WORKLOAD RESULTING FROM THE SPECIAL ACTIVITIES MENTIONED ABOVE SHOULD BE ABLE TO BE ABSORBED WITHOUT AN INCREASE IN STAFF.

3. IN FY-74, TOTAL NIV WORKLOAD INCREASED, IN

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RSC-01 DRC-01 /034 W

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FM AMEMBASSY WARSAW

TO SECSTATE WASHDC PRIORITY 9653

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ABSOLUTE TERMS, ALMOST BY 5,000 CASES OVER THE FY-73 LEVEL. THIS WAS AN INCREASE OF ALMOST 30 PERCENT. BECAUSE THE EMBASSY EXPECTS THE LIBERALIZATION OF THE GOP POLICY CONCERNING ISSUANCE OF TOURIST PASSPORTS TO CONTINUE, AND BECAUSE OF EAST-WEST DETENTE AND THE RESULTING

IMPROVEMENT IN THE POLITICAL, ECONOMIC, AND CULTURAL RELATIONS BETWEEN POLAND AND THE UNITED STATES, AN INCREASE OF 3,500 ADDITIONAL CASES IS PROJECTED FOR FY75 AND ANOTHER 2,500 CASES ABOVE THE FY-75 LEVEL FOR FY 76. IF ANYTHING, THE EMBASSY CONSIDERS THESE ESTIMATES CONSERVATIVE. IT SHOULD ALSO BE NOTED THAT, AS A RESULT OF IMPROVED ECONOMIC AND CULTURAL RELATIONS, THE EMBASSY PROCESSED 2,300 NOTE CASES (SPLEX AND B-1, BUSINESSMAN) IN FY-74, AN INCREASE OF 50 PERCENT OVER THE FY-73 LEVEL. SINCE THIS TREND IS LIKELY TO CONTINUE, AND BECAUSE NOTE CASES REQUIRE A HIGHER MANHOUR EXPENDITURE PER CASE, THE INCREASE IN ABSOLUTE TERMS DOES NOT ADEQUATELY REFLECT THE INCREASE IN THE WORKLOAD. THE REQUEST FOR ADDITIONAL STAFF TO HANDLE THE OVERALL INCREASE IN NIV ACTIVITY IS DISCUSSED IN THE FOLLOWING PARAGRAPH BECAUSE IT IS DIRECTLY RELATED TO THE OPENING OF THE CONSULATE IN KRAKOW IN JULY 1974.

4. THE ESTIMATED REQUIREMENTS FOR THE CONSULATE IN KRAKOW CONTAINED IN LAST YEAR'S REPORT HAVE BEEN REVISED AS A RESULT OF THE EXPECTED INCREASE IN WORKLOAD, PRIMARILY IN THE NIV WORKLOAD. THE KRAKOW CONSULATE WILL DEFINITELY OPEN IN JULY 1975 AND ITS CONSULAR DISTRICT WILL INCLUDE THE PROVINCES OF KRAKOW, RZESZOW, UNCLASSIFIED

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KATOWICE, AND OPOLE. BASED ON AN EMBASSY STUDY, ABOUT 50 PERCENT OF THE EMBASSY'S NIV (VISITOR) APPLICATIONS CAME FROM THESE PROVINCES AND AN EVEN HIGHER PERCENTAGE OF ITS MALA-FIDE NIV TRAFFIC. THE EMBASSY'S STUDY CONCLUDED THAT THE APPROXIMATE FY-75 NIV WORKLOAD (KRAKOW WILL NOT ISSUE IVS) WILL BE ABOUT 9,000 CASES. USING AS ESTIMATED WORKLOAD RATIO OF 1.2 AGAINST THE EXPECTED WORKLOAD OF 9,000 NIV CASES, IT IS CLEAR THAT A TOTAL OF APPROXIMATELY FIVE EMPLOYEES WOULD BE NEEDED-- ONE AMERICAN AND FOUR LOCALS. SINCE ONLY ONE AMERICAN AND TWO LOCAL POSITIONS ARE BEING TRANSFERRED FROM THE EMBASSY'S COMPLEMENT, THE KRAKOW CONSULATE WILL BE SERIOUSLY UNDERSTAFFED IN FY-75 AND FY76 UNLESS REMEDIAL ACTION IS QUICKLY TAKEN. ADDITIONALLY, THE WORKLOAD RESULTING FROM PROVIDING SPECIAL CONSULAR SERVICES AND PASSPORT AND CITIZENSHIP SERVICES (ACCEPTING APPLICATIONS ONLY) MUST ALSO BE TAKEN INTO CONSIDERATION. CONSEQUENTLY, THE EMBASSY HAS INCLUDED IN ITS FIELD BUDGET ESTIMATE FY FY-75 A REQUEST FOR AN ADDITIONAL AMERICAN POSITION (50 PERCENT ADMINISTRATION, 50 PERCENT CONSULAR) AND

THREE LOCAL POSITIONS (TWO CONSULAR CLERKS AND ONE CONSULAR CLERK/DRIVER). THE REQUESTED PERSONNEL ARE INCLUDED IN SCHEDULE VI.

SCHEDULE VI - CONSULAR STAFFING.

VISA	FY-73	FY-74
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AMERICAN	3	3
LOCAL	14	14

SCS

AMERICAN	3/4	3/4
LOCAL	2 AND 3/4	2 AND 3/4

CITIZENSHIP/PASSPORT

AMERICAN	1/4	1/4
LOCAL	1 AND 1/4	1 AND 1/4

GENERAL CONSULAR

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AMERICAN	2	2
LOCAL	0	0

TOTAL

AMERICAN	6	6
LOCAL	18	18

FILLED POSITIONS AS OF JUNE 30, 1974

VISA

AMERICAN	3
LOCAL	14

SCS

AMERICAN	3/4
LOCAL	2 AND 3/4

CITIZENSHIP/PASSPORTS

AMERICAN	1/4
LOCAL	1 AND 1/4

GENERAL CONSULAR

AMERICAN	2
LOCAL	0

TOTAL

AMERICAN	6
LOCAL	18

REQUIRED PERSONNEL FOR FY-75 AND FY-76

VISA
AMERICAN PLUS 1/4
LOCAL PLUS 2

SCS
AMERICAN PLUS 1/8
LOCAL PLUS 1/8

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CITIZENSHIP/PASSPORT

AMERICAN PLUS 1/8
LOCAL PLUS 1/8

GENERAL CONSULAR
AMERICAN --
LOCAL --

TOTAL
AMERICAN PLUS 1/2
LOCAL PLUS 2 AND 1/2.
DAVIES

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